Contents

Europe’s Troubled Borders

7  The Strategic Implications of the Syrian Refugee Crisis  François Heisbourg
There is no precedent for such a large and abrupt flow of war refugees from the Middle East to Europe.

21  Facing Russia: Conventional Defence and Deterrence in Europe  Elbridge Colby and Jonathan Solomon
It is not yet clear that NATO has either a serious strategy for responding to the Russian threat or the capabilities to back up such a strategy.

Commentary

51  The Ghost of Hybrid War  Samuel Charap
That Russia is no longer the basket case it once was does not mean that Moscow has a hybrid-war doctrine that could be effectively deployed against NATO.

59  Will Ukraine Snatch Defeat from the Jaws of Victory?  Elizabeth Pond
As the immediate threat recedes, the oligarchs who once personally financed Ukraine’s defence seem to be trying to snatch defeat from the jaws of victory.

69  A Latin American Pope in the United States  Massimo Franco
The Pope’s challenge is to affirm a new image of the Catholic Church for a US public deeply polarised by the culture wars of recent years.

76  Noteworthy

Coping with Afghanistan

79  Making Peace with the Taliban  Theo Farrell and Michael Semple
In Afghanistan, neither side can win – a reality that creates a simple and compelling logic for peace talks.

111  Organising Adaptation in War  Nina Kollars
In an institution characterised by hierarchy and organisational rigidity, how do military personnel accelerate adaptation to increase their chances of survival and mission success?
Delicate Balance

127 Standing up to China Tim Huxley and Benjamin Schreer
A strategic choice is fast approaching between accepting China’s sub-regional hegemony and pushing back through strategies that would impose costs.

145 Rebalancing Taiwan–US Relations Nien-chung Chang Liao and Dalton Kuen-da Lin
Resolving the trust deficit between Taipei and Washington should be an imperative for both countries.

159 Achieving Universality of the Chemical Weapons Convention in the Middle East Nomi Bar-Yaacov
For Israel and Egypt, joining the convention is a moral, legal, political and security imperative with few, if any, downsides.

Review Essays

181 Connecting the Dots John A. Gans, Jr
Neither bureaucratic politics, nor policy choices, nor process have the explanatory power, in David Rothkopf’s view, of the ‘fascinating characters’ he chronicles in National Insecurity.

189 Book Reviews
United States David C. Unger
Africa Chris Alden
Europe Hanns W. Maull
Counter-terrorism and Intelligence Jonathan Stevenson

215 Letters to the Editor

Closing Argument

221 China: It’s the Politics, Stupid Bill Emmott
The right questions to ask about China’s future concern politics and policy, not financial markets or even the state of the economy.